## Message Text

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ACTION EB-11

INFO OCT-01 OIC-04 ADP-00 AF-10 ARA-11 EA-11 EUR-25 NEA-10

RSC-01 AGR-20 CEA-02 CIAE-00 COME-00 DODE-00 FRB-02

H-02 INR-09 INT-08 L-03 LAB-06 NSAE-00 NSC-10 PA-03

AID-20 CIEP-02 SS-14 STR-08 TAR-02 TRSE-00 USIA-12

PRS-01 SAL-01 OMB-01 IO-12 RSR-01 /223 W

----- 022023

R 261531 Z MAR 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 8444

INFO AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRASILIA

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY NEW DELHI

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY TOKYO

AMEMBASSY WARSAW

USMISSION EC BRUSSELS

USMISSION OECD PARIS

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PASS STR AND COMMERCE

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E. O. 11652: N/ A TAGS: ETRD, GATT

SUBJECT: GATT STANDARDS CODE, MARCH 15-22

REF: TSC 73-19

BEGIN SUMMARY: GATT CTIP WORKING GROUP ( WG) CONSIDERATION DRAFT STANDARDS CODE ( INT (73) 3) MADE PROGRESS DURING FIRST DAYS OF MEETING BUT BOGGED DOWN OVER REMAINING ISSUES. INFORMAL CONSULTATIONS HELPED RESOLVE ISSUE OF PREPARATION, ADOPTION, AND USE OF MANDATORY STANDARDS BY CENTRAL GOVERNMENT BODIES AND SEVERAL OTHER ISSUES OF LESSER IMPORTANCE. FUNDAMENTAL DIFFERENCES PREVENTED PROGRESS ON QUALITY ASSURANCE SYSTEMS, HOWEVER, AND WG

ABLE DRAFT CLEAR STATEMENT OF DIFFERENCES WITHIN REMAINING TIME-FRAME, NECESSITATING ADDITIONAL MEETING TENTATIVELY SCHEDULED JUNE 4-8. END SUMMARY.

1. WG MADE CONSIDERABLE PROGRESS IN RESOLVING SOME MAJOR DIFFERENCE

IN CODE. US AND EC DOMINATED DISCUSSIONS THROUGHOUT WITH CANADA, JAPAN, BRAZIL, AND AUSTRALIA CONTRIBUTING. FINLAND, SWEDEN, NORWAY AND SWITZERLAND ALSO INTERVENED. EC REP ( SCHLOESSER) WAS SOLE SPEAKER FOR ENLARGED COMMUNITY WITH FORMERLY VERY ACTIVE UK REP ( ROGERS) SILENT.

- 2. EC'S INTERVENTIONS INDICATED MEMBER STATES HAD SERIOUSLY CONSIDERED TEXT OF CODE. USDEL TOLD THAT, PARTLY BECAUSE OF RECENT US REPRESENTATIONS, EC HAD HELD SEVERAL COORDINATING SESSIONS. UNLIKE PAST WG MEETINGS, EC HAD POSITION ON MANY ISSUES, BUT SCHLOESSER STILL LACKED BARGAINING FLEXIBILITY ON MAJOR PROBLEMS. ALTHOUGH EC COOPERATED IN WG EFFORT CONCLUDE WORK ON CODE, IT APPEARED THEY ONLY PREPARED RESOLVE KEY ISSUES IN CONTEXT MULTILATERAL TRADE NEGOTIATIONS (MTN).
- 3. EC REP READ PREPARED STATEMENT (INT (73) 24) INDICATING BELIEF THAT CODE LACKED BALANCE BECAUSE OF INEQUALITY BETWEEN COUNTRIES WITH A FEDERAL STRUCTURE AND THOSE WITH A UNITARY STRUCTURE. STATEMENT ALSO REPEATED EC POSITION THAT IT NOT WITHIN PROVINCE OF WG TO DETERMINE PRECISE CHARACTER OF CODE OBLIGATIONS. QUESTION OF WHETHER CODE SHOULD BE CONTRACTUAL, VOLUNTARY, OR SET OF PRINCIPLES SHOULD BE DECIDED LATER AT DIFFERENT LEVEL. NEVERTHELESS, EC INDICATED THEY PREPARED MAKE POSITIVE CONTRIBUTION TO COMPLETION OF DRAFT CODE AT THIS MEETINGS.

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4. US REP ( KELLY) WELCOMED POSITIVE EC STATEMENT BUT SAID THAT ASSESSMENTS OF BALANCE CANNOT BE MADE UNTIL TEXT OF CODE IS COMPLETED. IN THIS CONNECTION HE CALLED ATTENTION TO RESOLUTION PASSED BY PACIFIC AREA STANDARDS CONGRESS STRONGLY URGING GATT TO COMPLETE

ITS WORK SO THAT PROPOSED CODE CAN BE REFERRED TO GOVERNMENTS FOR CONSIDERATION AS SOON AS POSSIBLE. WHILE MAKING NO JUDGMENT ON QUESTION OF BALANCE, US REP INDICATED THAT EARLY IMPLEMENTATION OF CODE COULD HAVE FAVORABLE EFFECT ON FORTHCOMING MTN.

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USIA-12 PRS-01 SAL-01 OMB-01 RSR-01 /223 W ----- 022133

R 261531 Z MAR 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 8445

INFO AMEMBASSY BERN

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5. TWO- DAY INFORMAL CONSULTATIONS OF KEY DELS (US, EC, CANADA, JAPAN, SWEDEN) INSTRUMENTAL IN RESOLVING LONG- STANDING DISAGREE-LIMITED OFFICIAL USE

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MENT ON CODE PROVISIONS RE PREPARATION, ADOPTION AND USE OF STANDARDS. OTHER ISSUES OF LESSER IMPORTANCE ALSO RESOLVED AND DIFFERING VIEWS ON QUALITY ASSURANCE SYSTEMS CLARIFIED.

- 6. WG ENDORSED THESE SOLUTIONS, WHICH ACCORD WITH US POSITION, BUT MEETING THEN FOUNDERED ON PROVISIONS RELATING TO QUALITY ASSURANCE SYSTEMS. US, SUPPORTED BY CANADA, JAPAN, AND OTHERS, MAINTAINED POSITION OF WANTING NATIONAL TREATMENT FOR CODE ADHERENTS WITH RESPECT TO NATIONAL, REGIONAL, AND INTERNATIONAL QUALITY ASSURANCE SYSTEMS. EC WANTED POSSIBILITY FOR DELAY IN TIMING AND GENERAL EXCEPTION FROM OPENING SYSTEMS TO PARTICIPATION BY ALL ADHERENTS. WHEN IT BACAME CLEAR THAT NO SATISFACTORY COMPROMISES POSSIBLE, THERE WAS INSUFFICIENT TIME TO CLEARLY DEFINE DIVERGENT VIEWS FOR REPORT TO CTIP SO WG ENDORSED US REQUEST FOR ADDITIONAL MEETING DESPITE EC RELUCTANCE. US OFFERED TO PREPARE CLEAR ALTERNATIVE TEXT FOR ADVANCE DISTRIBUTION.
- 7. WG ALSO MADE NO FURTHER PROGRESS IN RESOLVING ISSUES ON ENFORCEMENT. CANADIAN REP ( DOUGLAS) PROPOSED THAT DISPUTES BE REFERRED TO PANEL CREATED BY COMMITTEE OF ADHERENTS FOR FACT- FINDING AND RECOMMENDATIONS, BUT CONTINUED FAVOR PERMITTING CODE OBLIGATIONS OF ADHERENTS TO BE CONSIDERED UNDER GATT ARTICLE XXIII. US REP SUPPORTED PANEL PROCEDURE, BUT CONTINUED TO OPPOSE PRESENT LANGUAGE RELATING ARTICLE XXIII. IN LINE WITH OVERALL EC VIEW THAT IT PREMATURE TO DISCUSS PRECISE CHARACTER OF OBLIGATIONS UNDER CODE, EC ARGUED THAT WG NOT COMPETENT TO RESOLVE ISSUE OF SANCTIONS. IN VIEW EC POSITION, US DID NOT WITHDRAW PROPOSAL FOR ARBITRATION BODY TO DECIDE ON SANCTIONS BUT DID NOT ACTIVELY PRESS IT.
- 8. CANADIAN PRPOOSALS ON ENFORCEMENT AND OTHER ISSUES REFLECT DESIRE, NOT SHARED BY US, TO TIE CODE DIRECTLY TO GATT, SIMILAR TO ANTI- DUMPING CODE. CANADA ALSO APPEARS SHARE EC VIEW THAT KEY ISSUES IN CODE SHOULD BE RESOLVED IN MTN. CANADA BELIEVES THAT COMPROMISES ON ISSUES NOW WOULD RESULT IN WEAKER CODE.
- 9. NEXT MEETING TENTATIVELY SCHEDULED JUNE 4-8. QUALITY ASSURANCE

SYSTEMS WILL BE PRINCIPAL ISSUE ALTHOUGH EC INSISTED, AND WG AGREED, THAT WHOLE TEXT BE RECONSIDERED.

10. COMMENT: BASIC PHILOSOPHICAL DIFFERENCE UNDERLIES US/ EC DIFFERENCES ON TEXT. AS SCHLOESSER SAID LATE IN MEETING, EC VIEWS CODE AS MEANS OF CONTROLLING NATIONAL STANDARDS ACTIVITIES AFFECT-LIMITED OFFICIAL USE

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ING TRADE AND ENCOURAGING INTERNATIONAL STANDARDS SYSTEMS, WHICH THEY BELIEVE ARE INHERENTLY SUPERIOR. US, ON OTHER HAND, VIEWS CODE PRIMARILY AS MEANS OF CONTROLLING POTENTIALLY DISCRIMINATORY INTERNATIONAL OR REGIONAL SYSTEMS. UNLESS THIS GULF IS BRIDGED, WE ARE UNLIKELY TO ACHIEVE AGREEMENT. RIMESTAD

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<sup>\*\*\*</sup> Current Classification \*\*\* LIMITED OFFICIAL USE

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TAGS: ETRD, GATT To: BERN

BONN **BRASILIA** CANBERRA COPENHAGEN DUBLIN

SECSTATE WASHDC
THE HAGUE
Type: TE
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